

2020

# REPORT TO THE NATION: ILLUSTRATED ALMANAC

Preview Edition: With Latest FBI/DHS Hate Data

**DRAFT COPY** 

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Special thanks for Dr. James J. Nolan, Professor and Chair, Department of Sociology & Anthropology, West Virginia University. Also, the staff in the hate crime reporting units in policing agencies throughout the United States who have assisted us over the years to gain accurate information on hate crime data in U.S. cities.

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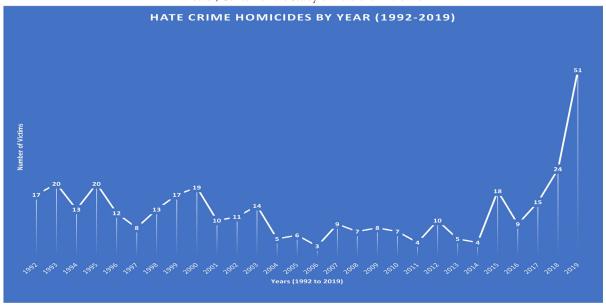


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# **EXECUTIVE SUMMARY**

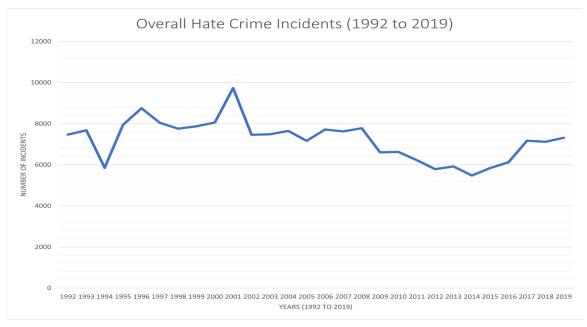
Professor Brian Levin, JD Director, Center for the Study of Hate and Extremism



Hate Crime Homicides by Year (1992 to 2019) Source: 2019 Hate Crime Statistics, FBI

Newly released Federal Bureau of Investigation (FBI) annual hate crime totals for 2019 hit their highest level in over a decade on a small overall increase of almost three percent. The 7,314 hate crime "incidents" or events tabulated from voluntarily collected complaint reports submitted by 15,588 agencies across the country, represent the third consecutive year of an elevated plateau of over 7,100, increasingly violent, criminal incidents.

The 2019 increases in hate crime were far more precipitous among the most violent offenses – homicides and assaults; those directed toward certain target groups, like Jews and Latinos; and in some of the nation's largest cities. These 2019 overall hate crime totals represent an increase of 194 incidents or 2.72% over the prior year and the most since 2008, when there were 7,783.



Hate Crime by Year (1992 to 2019) Source: Hate Crime Statistics, FBI

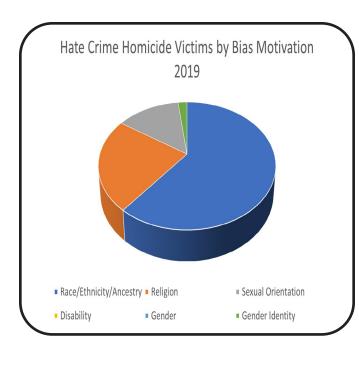
# HATE CRIME DEFINED

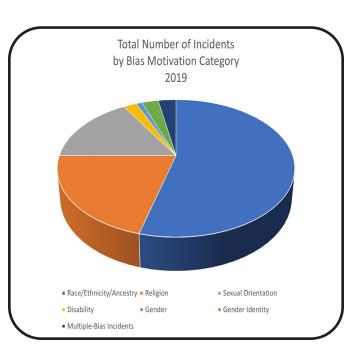
Under federal data collection definitions, hate crimes are criminal events motivated, in whole or in part, by actual or perceived bias based on race, ethnicity, ancestry, religion, sexual orientation, disability, gender, and gender identity. Prejudiced hate speech alone, absent a genuine threat of violence or criminality, is constitutionally protected, and is not included in these FBI data. An earlier, though, complimentary hate crime victimization study by the Bureau of Justice statistics extrapolated far more annual hate crimes, but also found for the first time that the majority of adult victims are reporting to police. The FBI has collected useable national data hate crime data since 1992, pursuant to the 1990 Hate Crime Statistics Act.

# HOMICIDES RISE SHARPLY

Of person directed crimes, FBI hate homicides rose most sharply to a record 51, more than double 2018 levels, as single assailant mass domestic terror attacks by white supremacists became increasingly more lethal. Last year was the third consecutive annual rise in a series of sharp increases in hate homicides enumerated by the FBI. However, there have been noteworthy omissions to the annual FBI hate homicide tallies in recent decades including the 2016 Pulse Nightclub attack, with 49 killed; the 9/11 terror attacks; the 60 killed during the 1992 Los Angeles civil disorder; and the death of protester Heather Heyer at Charlottesville in August 2017.

The worst single mass homicide event of the year, the August 2019 anti-Latino El Paso massacre, which left 23 dead (22 in 2019) was the most lethal single hate homicide event since FBI tallies commenced three decades ago. The total was double 2018's most lethal event, the Tree of Life synagogue attack that October with eleven homicides. While the most recent bias-motivated mass killers have increasingly been young adults, like the 21 year old El Paso assailant, a recent multi-decade longitudinal University of Maryland study found that these offenders relative to other violent hate offenders are older with a median age of 36. The Maryland BIAS study further found that these mass killers are more likely to act alone, be married, have a military service record, higher educational achievement, and a violent criminal history.





Other complimentary data from the Center for the Study of Hate and Extremism (CSHE) shows the single category of white supremacist/far right extremist motivated homicides rose for the third consecutive year in 2019. These racist killers dominated the overall category of "extremist motivated" homicides with a total higher than that of all extremist killings combined for 2018.



# 2019-Total Victims: 48\* \* Two victims of 2019 events died in 2020



Number of Victims of Hate Homicides Catergorized by Ideology of Attackers Source: CSHE Curated Dataset



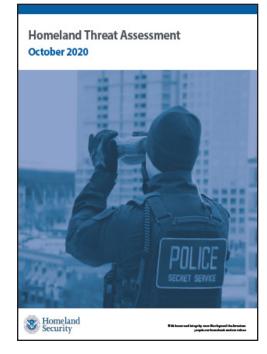


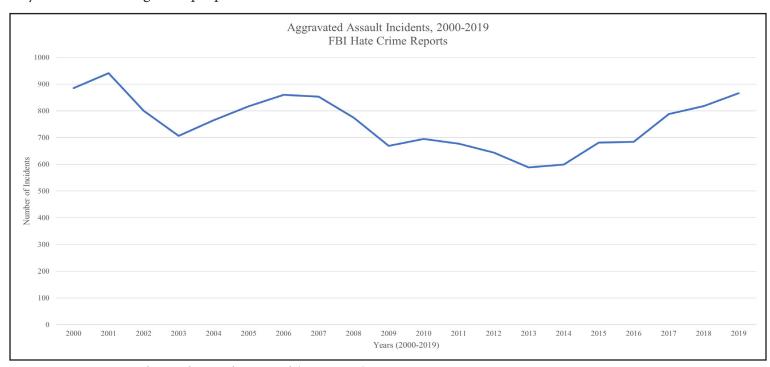
People mourning at a memorial for the victims of the 2019 El Paso Walmart shooting Author: Ruperto Miller

A subsequent Department of Homeland Security (DHS) report from October 2020 found the overwhelming majority of extremist homicides in 2019, 81% or 39 of 48, were by white supremacists as well as half of the lethal attack events. These findings mirror prior research by CSHE, Center for Strategic and International Studies, the University of Maryland's "START" database, and the Anti-Defamation League (ADL) showing the overwhelming majority of domestic extremist killings post-9/11 attributable to far right malefactors. The DHS further found that 2019 was the worst year for domestic terrorist killings since 1995 when an anti-government extremist murdered 168 Americans in the VBED truck bombing of Oklahoma City's Murrah Federal Building.

# MOST OTHER COMMON OFFENSES RISE

Aggravated assaults rose for the sixth straight year to the highest level since 2001. These serious physical attacks rose 5.9% from 818 in 2018 to 866 last year and have increased 47% since 2013. Aggravated assault is an "unlawful attack...for the purpose of inflicting severe or aggravated bodily injury [and]....is usually accompanied by the use of a weapon or by other means likely to produce death or great bodily harm." The less injurious type of assault, simple assault rose 4.7% last year to 1,730 and is up 25.5% from 2014 levels. In 2019 most bias categories, even those with overall declines, still saw increases in assaults including Blacks, Whites, Latinos, Jews, Muslims, Arabs, Gay males, and transgender people.



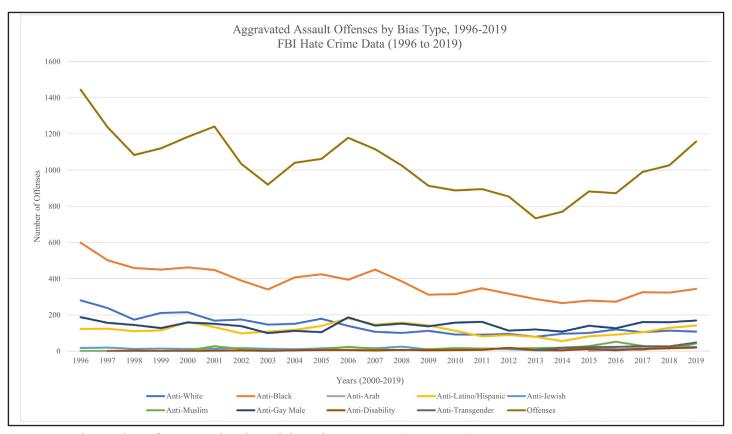


Hate Crime Aggravated Assaults Incidents Total (2000-2019)

Source: 2000 to 2019 Hate Crime Statistics, FBI

\*\*Note: There can be more than one offense in a given recorded incident.

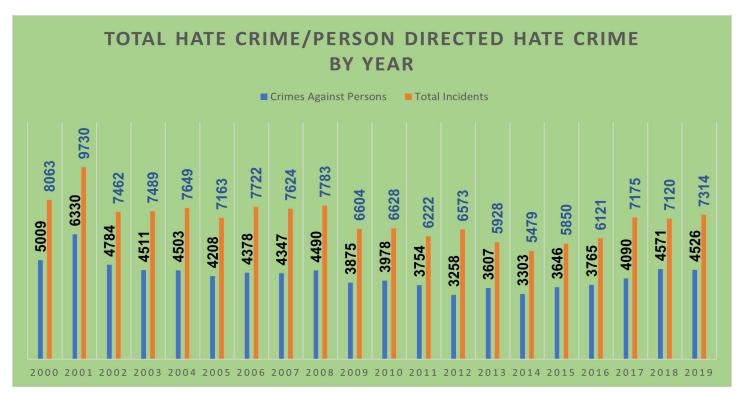
Of the four most common offenses only "intimidation" or criminal threats registered a decline last year, of 9.3% from 2,039 to 1849, driving overall "person directed" hate crime totals down slightly, by one percent to 4526 from 4571. These person directed crimes, which include homicides, assault and intimidation hit the 2nd highest total since 2002. The most frequent property crime – vandalism/ destruction incidents rose 14.7% to 2,152, driving overall property directed hate crimes to a smaller increase of 6.5% to 2,811.



Aggravated Assaults Offenses Total and Breakdown by Bias Type (1996-2019)

Source: 2000 to 2019 Hate Crime Statistics, FBI

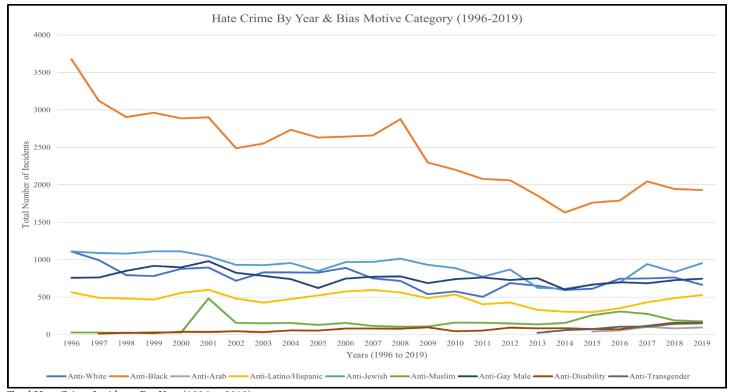
<sup>\*\*</sup>Note: There can be more than one offense in a given recorded incident.



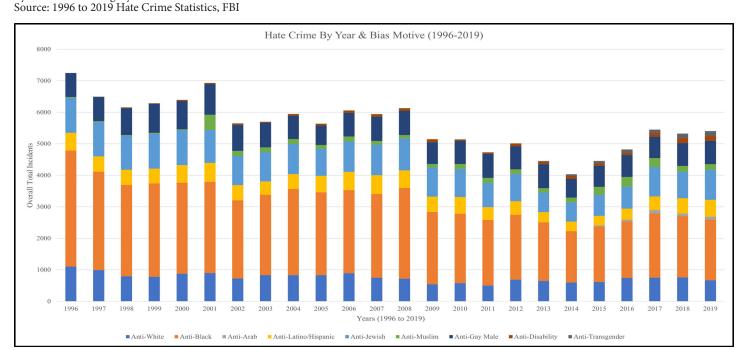
Anti-Semitic hate crime rose 14% from 835 in 2018 to 953 last year to hit the highest level since 2008. There were six anti-Semitic homicides, a decline from 11 the year before. Anti-Semitic hate crimes also grew as a proportion of all hate crime from 11.7% in 2018 to 13% in 2019. 2019 was one of only two years in the last decade with over 900 anti-Semitic hate crimes. New York City hit a modern record for FBI anti-Semitic hate crime in 2019, though that number dropped by half in 2020 preliminary local figures through Nov 1.

Anti-Latino hate crime rose 8.7% from 485 in 2018 to 527 in 2019 to the highest total since 2010. 22 people were killed in an anti-Latino domestic terror attack in El Paso in August 2019, with another victim passing in 2020 – the worst hate crime attack ever enumerated by the FBI. Additionally, the FBI classified the 2019 El Paso attack as "anti-other race/eth-nicity" rather than "anti-Hispanic."

Anti-Arab hate crime rose 16% to 95, while anti-Muslim hate crime fell by a dozen incidents or 6% from 188 to 176, the third consecutive decline, after peaking at 308 in 2016. Other groups registering major declines include anti-White, down 12.6% to 666; anti-Sikh, down 18% to 49; and anti-Native American, down 39%. Categories experiencing minimal declines of about one percent or less year over year in 2019 include anti-Disability, anti-Black, and anti-LGB hate crimes. Anti-Black hate crime, dropped to the lowest portion of all hate crimes since recordation began, to 26% after peaking in 1996 at 42%. Blacks are still the number one target, at twice the level they represent in the American population.



Total Hate Crime Incidents Per Year (1996 to 2019) By Bias Motive Category



Total Hate Crime Incidents Per Year (1996 to 2019) By Bias Motive Category

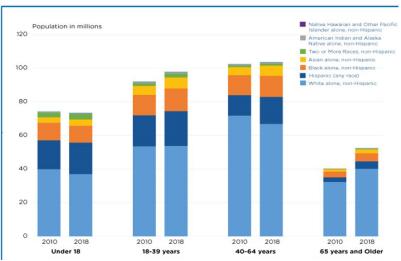
Source: 1996 to 2019 Hate Crime Statistics, FBI

<u>Year</u>	Incidents	Change in Incidents Number	Percentage Change
2019	7314	194	2.72%
2018	7120	-55	-0.77%
2017	7175	1054	17.22%
2016	6121	271	4.63%
2015	5850	371	6.77%
2014	5479	-449	-7.57%
2013	5928	-645	-9.81%
2012	6573	351	5.64%
2011	6222	-406	-6.13%
2010	6628	24	0.36%
2009	6604	-1179	-15.15%
2008	7783	159	2.10%

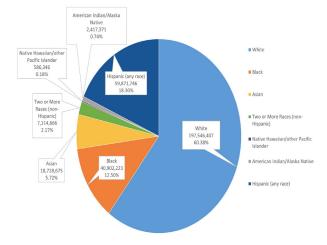
Hate Crime, 2008-2019 Changes in Totals and Percetange of Change Source: FBI Hate Crime Reports 2008-2019

Bias Category	<u>Years</u> <u>Compared</u>	Number of Hate Crimes for Each Year	Change in Number	Percent Change
	(1 yr/5 yr)			
All Hate Crime	2019 to 2018	7,314 from 7,120	+194	+2.72%
	2019 to 2014	7,314 from 5,479	+1835	+33.49%
Anti-White	2019 to 2018	666 from 762	-96	-12.60%
	2019 to 2014	666 from 593	+73	+12.31%
Anti-Black	2019 to 2018	1,930 from 1,943	-13	-0.67%
	2019 to 2014	1,930 from 1,621	+309	+19.06%
Anti-Arab	2019 to 2018	95 from 82	+13	+15.85%
	2019 to 2014	N/A	N/A	N/A
Anti-Latino/Hispanic	2019 to 2018	527 from 485	+42	+8.66%
	2019 to 2014	527 from 299	+228	+76.25%
Anti-Jewish	2019 to 2018	953 from 835	+118	+14.13%
	2019 to 2014	953 from 609	+344	+56.49%
Anti-Muslim	2019 to 2018	176 from 188	-12	-6.38%
	2019 to 2014	176 from 154	+22	+14.29%
Anti-Gay Male	2019 to 2018	746 from 726	+20	+2.75%
	2019 to 2014	746 from 599	+147	+24.54%
Anti-Disability	2019 to 2018	157 from 159	-2	-1.26%
	2019 to 2014	157 from 84	+73	+86.90%
Anti-Transgender	2019 to 2018	151 from 142	+9	+6.34%
	2019 to 2014	151 from 58	+93	+160.34%
Anti-Sikh	2019 to 2018	49 from 60	-11	-18.33%
	2019 to 2014	N/A	N/A	N/A
Anti-Asian	2019 to 2018	158 from 148	+10	+6.76%
Hata Crima Changes by	2019 to 2014	158 from 140	+18	+12.86%

Hate Crime Changes by Targeted Group and Year Source: FBI Hate Crime Reports 2019, 2018 and 2014



Source: US Census Bureau



Source: US Census Bureau

Many large American cities hit levels of FBI enumerated hate crime not seen in a decade or more in 2019. These include New York City, with a century high of 423; Los Angeles with 284; Seattle, with 292; and Washington, DC, also with a century high of 222. Houston, Boston and Denver also hit multi-year highs in 2019. The states with the most hate crime last year were California, New York, Washington State, New Jersey and Texas, while Alabama was the only state not reporting any.

Top Five States by Hate Crime Incidents, FBI 2019	2019	2018
1. California	1,015	1,063
2. New York	611	523
3. Washington	542	506
4. New Jersey	472	561
5. Texas	456	455

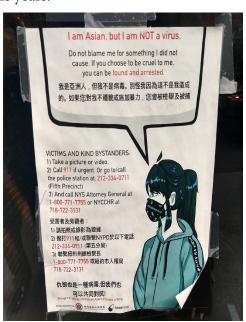
Lowest Five States by Hate Crime Incidents, FBI 2019	2019	2018
1. Alabama	0	0
2. Wyoming	5	0
3. Arkansas	9	13
4. Iowa	10	10
5. Alaska	11	7

Source: 2019 FBI Hate Crime Report

Preliminary 2020 local hate crime data, which sometimes varies from FBI data, collected from almost 20 law enforcement agencies by CSHE show substantial overall declines in hate crime, except for those in Los Angeles, Houston and San Antonio; and those directed against Asian-Americans and transgender individuals. Since the majority of hate crimes occur in public gathering places such as on public transportation and thoroughfares, and around schools, businesses, offices and houses of worship, this year's fluctuations are likely influenced by social distancing and closures related to the COVID-19 pandemic. Anti-Asian hate crime peaked in March and April, and major American cities like New York, Los Angeles, San Francisco, San Jose and Philadelphia, among others, all reported spikes in these anti-Asian hate crimes well in excess of previous years.



Photo by August de Richelieu from Pexels



Poster on the storefront window of the Mei Lai Wah restaurant in Manhattan's Chinatown neighborhood, pictured in October, 2020 Photo by Kches16414

Note: Data collcted by CSHE from policing agencies. Numbers may sometimes vary from FBI enumerations. Source: Center for the Study of Hate and Extremism (CSHE) Database Select Large U.S. Cities - Hate Crime Totals by Year (2000-2020)

	2001 2000	484 467	555, 655,	*103 *87	17, 96,	154 *147	47 •53	13	H	154 139						
	2002	290 4	*354	, 25,	99•	*106	. 44	61,	68,		. 42	1	<del>                                     </del>			<del></del>
	2003	324	\$72	35.	*29	*100	*40	1,14	*84		*41	14.	71,	*41 *7 *117	*41 *7 *117 *48	14, 7, 117 848 123
	2004	261	*244	134	114	*100	.20	124	05.		148	1.5	1,5	138	'48 '5 '138 '123	'48 '5 '138 '123 '25
	2002	237	*219	38,	124	BU	75.	119	15.		443	43	*45 *20	*20 *20 *104	45 *20 *104 *50	*43 *20 *104 *30 *12
	2005	233	117,	.33	.20	09.	*34	<b>82</b>	66,		68.	£1,	"39 "13	"13 "94	"33 "44 "81	,13 ,94 ,11 ,11
	2002	295	£22.	137	98,	.80	*28	*22	*52		*23	*23 *6	*23 *6	"6 "6 "94	"6 "6 "94	"6 "66 "94 "24
	2008	*258	*280	121	87,	68.	118	4.	86.		41.	11.	71,	61,	12, 88, 49	11, 12, 14, 14, 14, 14,
	2009	*271	190	72,	*14	\$113	9,	6,	*43		11,	п,	17,	11,	11, 12, 72, 14,	15, 15, 26, 11,
	2010	330	138	97.	13	133	8.	3	67.		112	12	"12 5	,12 5 '63	'12 5 '63 '46	112 5 163 146 113 62
	2011	*242	*170	15,	17	123	13	2	*42		116	*16	°16 5	11e 5 146 140	116 5 46 40	116 146 140 122 34
	2012	*374	124	8	13	121	12	17	<b>7E.</b>		0€.	9 08.	9 .33	30 6 133	"30 6 "33 "44	130 6 133 144 144 28 28
	2013	*314	114	39	13	18	16	11	.43		*18	*18	*18 4 *24	*18 4 *24 *136	*18 4 *24 *136	*18 4 *24 *136 33
	2014	*307	152	64	16	183	13	14	75.		\$1.	*15	*15 4 *22	112 4 122 149	113 4 122 149 51	115 4 122 149 31
	2015	307	200	59	27	239	14	13	36		111	111	114 14 28	"11 14 28 194	"11 14 28 194 84	114 14 28 194 84
	2016	345	230	11	89	173	11	10	33		11,	11,	11. 71	11, 17 33	111 17 33 190 89	117 17 33 190 190 89
	2017	338	257	19	11	230	40	4	41		14	14	17 14	14 17 41 *73	14 17 41 *73	14 17 41 113 61
100	2018	361	262	11	32	107	43	7	41		33	33 19	E 5 39	E 2 2	33 19 66 66 84 125	33 66 66 84 125
lotals by	2019	428	326	100	23	136	33	10	30	L	31	31 12	31 12 64	31 12 64 91	31 12 64 91 114	31 12 64 91 114
e Cume	2020	237	287	23	13	eu.	us	11	10		0	0 11	0 11 11	11 11 22	0 111 111 32	0 11 11 32 37 9
Cities Hat	2019 % Change	19%	12%	30%	-22%	46%	-19%	43%	-27%		498	-6% -37%	<b>泰</b> 紫	43% - 43% -	45 45 48 48 48 48 48 48 48 48 48 48 48 48 48	45 - 13% - 1
Select Large U.S. Cities Hate Crime Totals by Year 2000-2020	City	New York City, NY 8,398,748	Los Angeles, CA 3,990,436	Chicago, IL 2,705,994	Houston, TX 2,325,502	Phoenix, AZ 1,660,272	Philadelphia, PA 1,584,138	San Antonio, TX 1,532,233	San Diego, CA 1,425,976		Dalles, TX 1,345,047	Dalles, TX 1,345,047 Austin, TX 964,234	Delles, TX 1,345,047 Austin, TX 964,254 Sen Francisco, CA 883,305	Dallas, TX 1,345,047 Austin, TX 964,234 San Francisco, CA 883,305 Columbus, OH 879,170	Dellas, TX 1,345,047 Austin, TX 964,234 San Francisco, CA 883,305 Columbus, OH 879,170 Seattle, WA 744,935	Dellas, TX 1,345,047 Austin, TX 964,254 San Francisco, CA 883,305 Columbus, OH 879,170 Seattle, WA 744,955 Denver, CO 716,492

Percent change from 2019 to 2020 based on current projections for 2020 based on data as of July 30, 2020

Single Asterik (\*\*) indicates yearly data obtained froim the FBI's Hate Crime Uniform Crime Reports otherwise, data obtained from city governments or police departments. Double Asteriks (\*\*) indicate projected 2019 year end numbers based on currently available statistics for each city.

Triple Asteriks (\*\*\*) indiciates 2020 yearly data that was available as of October 26, 2020.

Green-shaded cells indicate highest yearly total by dity from 2010-2019; Light orange-shaded cells indicate highest yearly total from 2000-2009. Thick dark bold cells indicate highest total in a year by city between 2000-2020 na = No data available for that year.

FBI Incidents, Offenses, Victims, and Known Offenders							
by Bias Motivation, 2019							
Bias motivation	Incidents	Offenses					
Total	7,314	8,559					
Single-Bias Incidents	7,103	8,302					
Race/Ethnicity/Ancestry:	3,963	4,784					
Anti-White	666	755					
Anti-Black or African American	1,930	2,314					
Anti-American Indian or Alaska Native	119	126					
Anti-Asian	158	205					
Anti-Native Hawaiian or Other Pacific Islande	21	25					
Anti-Multiple Races, Group	134	171					
Anti-Arab	95	122					
Anti-Hispanic or Latino	527	676					
Anti-Other Race/Ethnicity/Ancestry	313	390					

FBI 2019 Data Tables [Edited by CSHE] Source: FBI Hate

FBI Incidents, Offenses, Victims, and Known Offenders						
by Bias Motivation, 2019						
Religion:	1,521	1,650				
Anti-Jewish	953	995				
Anti-Catholic	64	66				
Anti-Protestant	24	24				
Anti-Islamic (Muslim)	176	219				
Anti-Other Religion	88	108				
Anti-Multiple Religions, Group	37	42				
Anti-Mormon	12	14				
Anti-Jehovah's Witness	7	7				
Anti-Eastern Orthodox (Russian, Greek, Other)	44	47				
Anti-Other Christian	49	60				
Anti-Buddhist	5	5				
Anti-Hindu	7	7				
Anti-Sikh	49	50				
Anti-Atheism/Agnosticism/etc	6	6				

FBI 2019 Data Tables [Edited by CSHE]

Source: FBI Hate

FBI Incidents, Offenses, Victims, and Known Offenders				
by Bias Motivation, 2019				
Sexual Orientation:	1,195	1,395		
Anti-Gay (Male)	746	867		
Anti-Lesbian	115	142		
Anti-Lesbian, Gay, Bisexual, or Transgender (Mixed Group)	291	342		
Anti-Heterosexual	17	17		
Anti-Bisexual	26	27		
Disability:	157	169		
Anti-Physical	49	53		
Anti-Mental	108	116		
Gender:	69	80		
Anti-Male	17	18		
Anti-Female	52	62		
Gender Identity:	198	224		
Anti-Transgender	151	173		
Anti-Gender Non-Conforming	47	51		
Multiple-Bias Incidents <sup>3</sup>	211	257		

The term *victim* may refer to an individual, business/financial institution, government entity, religious organization, or The term *known offender* does not imply the suspect's identity is known; rather, the term indicates some aspect of the A multiple-bias incident is an incident in which one or more offense types are motivated by two or more biases.

FBI 2019 Data Tables [Edited by CSHE]

Source: FBI Hate

Top Five by Type: Hate Crime Incidents, FBI 2019	2019	2018
1. Race/Ethnicity/Ancestry	3,963	4,047
2. Religion	1,521	1,419
3. Sexual Orientation	1,195	1,196
4. Gender Identity	198	168
5. Disability	157	159

Top Five By Bias Motive: Hate Crime Incidents, FBI 2019	2019	2018
1. Anti-Black or African American	1,930	1,943
2. Anti-Jewish	953	835
3. Anti-Gay (Male)	746	726
4. Anti-White	666	762
5. Anti-Hispanic or Latino	527	485

Top Five Offenses, FBI 2019	2019
1. Destruction/damage/vandalism	2,152
2. Simple assault	1,730
3. Aggravated assault	866
4. Larceny-theft	284
5. Robbery	125

Source: 2019 FBI Hate Crime Report

Top Five Offender By Race/Ethnicity, FBI 2019	2019
1. White	3,564
2. Unknown Ethnicity	2,775
3. Black or African-American	1,385
4. Unknown Race	784
5. Hispanic or Latino (Can be of any race)	504

Source: 2019 FBI Hate Crime Report

Top Five Percentage Year Over Year Gain By Group, FBI 2019/2018 (Must have minimum 30 incidents)	2019 Number	Rate of Change (2018- 2019)
1. Anti-Female	52	108%
2. Anti-Gender Non-Conforming	47	81%
3. Anti-Eastern Orthodox (Russian, Greek, Other)	44	42%
4. Anti-Other Christian	49	40%
5. Anti-Catholic	64	21%

Source: 2019 FBI Hate Crime Report

Agency Hate Crime Reporting	by State and F	ederal, 2019	
		Agencies	Total
	Number of	submitting	number of
	participating	incident	incidents
Participating state/Federal	agencies	reports	reported
Total	15,588	2,172	7,314
Alabama <sup>1</sup>	2	0	0
Alaska	33	5	11
Arizona	92	17	209
Arkansas	278	6	9
California	737	195	1,015
Colorado	221	50	210
Connecticut	102	40	76
Delaware	63	10	22
District of Columbia	2	2	222
Florida	638	51	111
Georgia	495	50	102
Hawaii	1	1	41
Idaho	106	9	24
Illinois	728	23	<b>6</b> 5
Indiana	214	23	75
Iowa	246	8	10
Kansas	377	53	78
Kentucky	410	67	146
Louisiana	137	11	26
Maine	134	10	19
Maryland	153	9	18
Massachusetts	360	83	388
Michigan	638	188	434
Minnesota	379	35	104
Mississippi	42	5	14
Missouri	571	28	83
Montana	103	16	32
Nebraska	130	23	46
Nevada	48	5	44
New Hampshire	188	14	16
New Jersey	556	208	472
New Mexico	23	6	50
New York	558	65	611

Participating state/Federal	Number of participating agencies	Agencies submitting incident reports	Total number of incidents reported
North Carolina	332	80	210
North Dakota	109	12	18
Ohio	551	134	391
Oklahoma	438	22	28
Oregon	204	46	175
Pennsylvania	1,424	15	41
Rhode Island	48	10	17
South Carolina	405	36	68
South Dakota	128	13	20
Tennessee	465	42	117
Texas	1,059	167	456
Utah	121	14	18
Vermont	89	17	33
Virginia	415	57	163
Washington	253	77	542
West Virginia	240	18	31
Wisconsin	437	43	74
Wyoming	55	5	5
Federal <sup>2</sup>			
Federal Bureau of Investigation,			
Field Offices	45	45	118

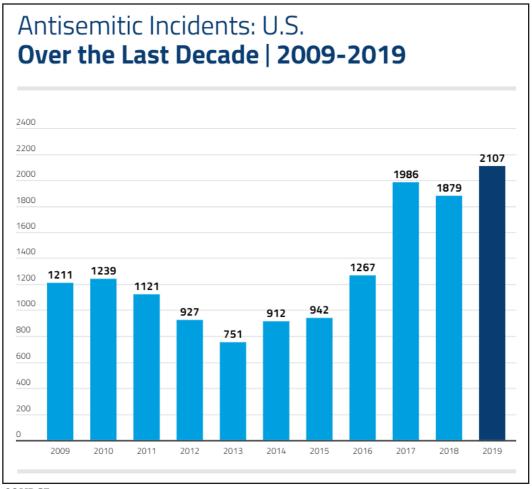
<sup>&</sup>lt;sup>1</sup> Limited data for 2019 were available for Alabama.

FBI 2019 Data Tables [Edited by CSHE]

Source: FBI Hate

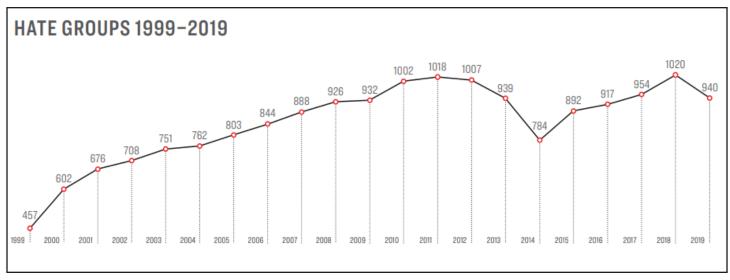
<sup>&</sup>lt;sup>2</sup> Population estimates are not attributed to the federal agencies.

# APPENDIX: CHARTS AND GRAPHS



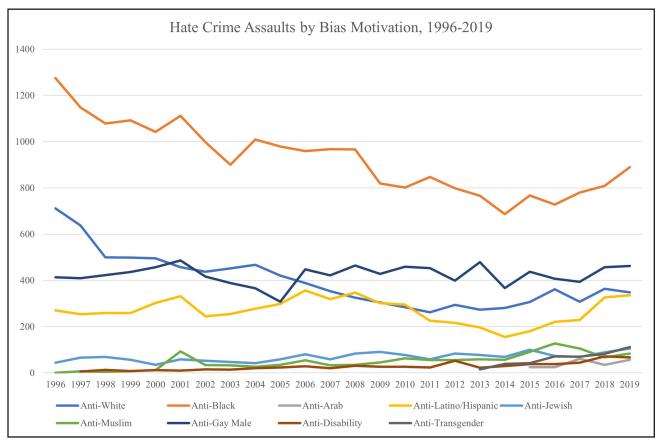
SOURCE:

"2019 Audit of Antisemitic Incidents," Anti-Defamation League Center on Extremism

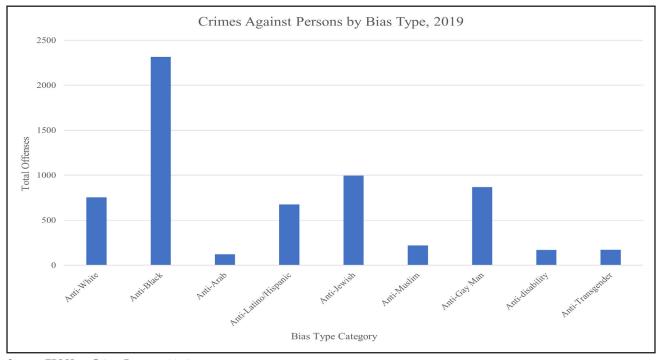


SOURCE:

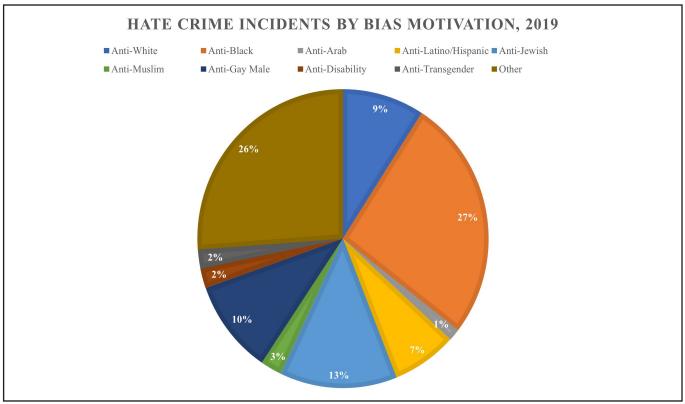
<sup>&</sup>quot;The Year in Hate and Extremism 2019," Southern Poverty Law Center's Intelligence Project



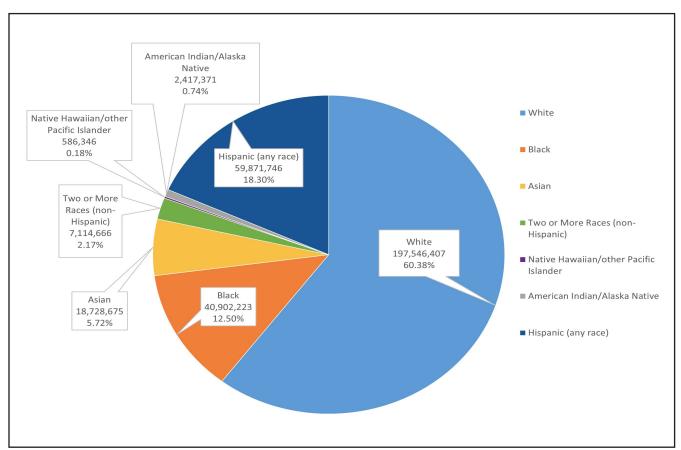
Source: FBI Hate Crime Reports, 1996 to 2019



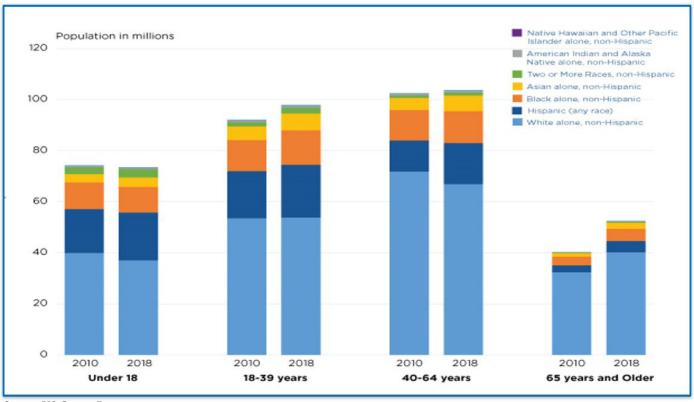
Source: FBI Hate Crime Reports, 2019



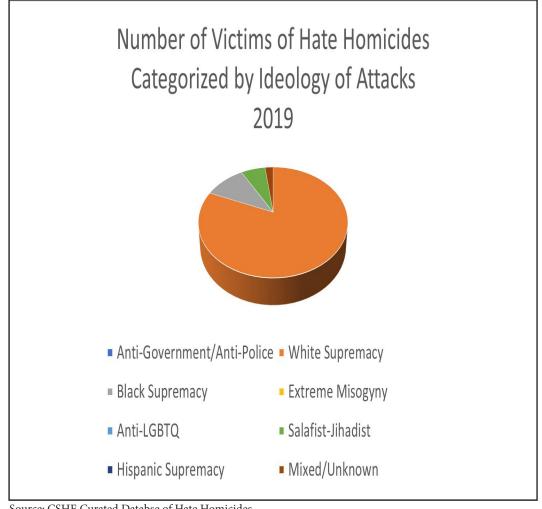
Source: FBI Hate Crime Reports, 2019



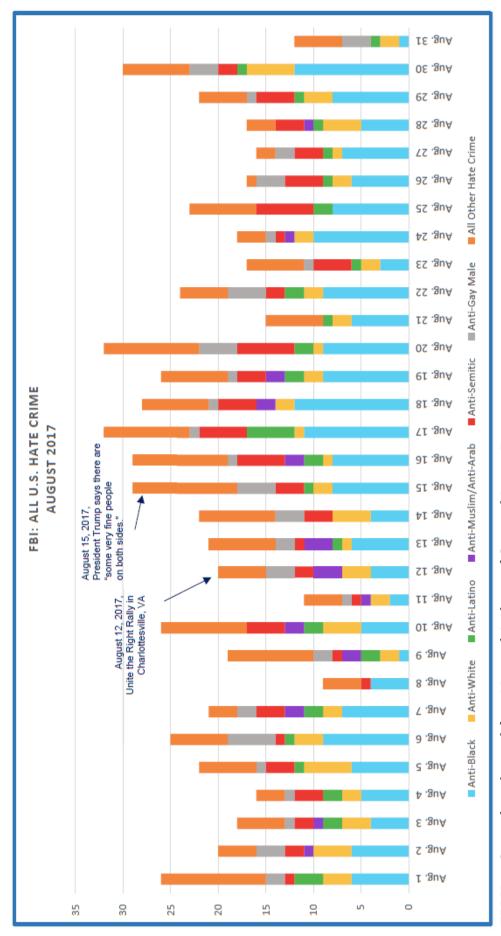
Source: US Census Bureau



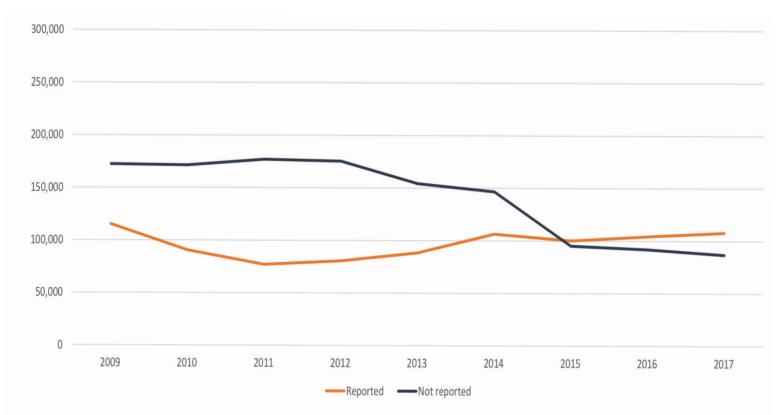
Source: US Census Bureau



Source: CSHE Curated Databse of Hate Homicides



FBI Hate Crime data obtained from National Archives of Criminal Justice Data



Note. Hate crime includes incidents confirmed by police as bias-motivated and incidents perceived by victims to be bias-motivated because the offender used hate language or left behind hate symbols. Estimates based on 3-year rolling averages. See appendix table 3 for estimates and standard errors.

Source: Bureau of Justice Statistics, National Crime Victimization Survey, 2009-2017.

Note. In the NCVS, hate crime includes incidents confirmed by police as bias-motivated and incidents perceived by victims to be bias-motivated because the offender used hate language and left behind hate symbols. In the UCR, hate crime includes victims of single-bias incidents who experienced murder/nonnegligent manslaughter, forcible rape, aggravated assault, simple assault, intimidation, other crimes against persons, robbery, burglary, larceny-theft, motor vehicle theft, arson, destruction/vandalism, other crimes against property, and crimes against society. About 1.5% of all hate crime victims reported multiple-bias incidents in the UCR.

Source: Bureau of Justice Statistics, National Crime Victimization Survey (NCVS), 2013-2017; FBI, Uniform Crime Reporting Program, Hate Crime Statistics, 2013-2017.

CSHE-WVU EXCLUSIVE: FBI Reported Hate Crime Varies by Month, 1992-2018

	a	52	03	53	46	59	48	51	75	53	30	52	89	49	53	97	24	83	12	28	22	93	14	62	20	28	75	20
	Total	99'9	7,6(	5,9	7,94	8,7	8,04	7,751	7,8,	8,0(	9,7	7,4(	7,48	7,64	7,1(	7,7	7,6	7,78	9'9	9'9	6,2,	6,59	5,9	5,4	5,8	6,2	7,1.	7,11
	Dec	433	479	379	522	548	512	485	488	461	511	420	475	463	426	499	475	458	405	362	485	371	387	380	457	491	479	593
	Nov	524	617	418	586	651	584	549	581	969	616	537	615	585	548	611	574	299	200	473	470	465	440	366	462	758	579	589
	Oct	269	799	585	855	761	758	292	710	879	1,043	643	681	718	229	695	743	722	628	634	571	518	202	548	469	268	642	702
810	Sep	478	623	552	757	9//	695	663	684	740	1,942	191	681	949	612	682	744	089	594	657	552	290	510	490	481	536	631	639
es 1992-2	Aug	559	089	533	691	092	673	655	711	685	711	633	829	633	625	641	658	673	689	619	572	268	260	055	544	521	899	645
All Bias Motivation Types 1992-2018	Jul	492	718	209	719	812	712	736	704	663	684	651	641	029	612	742	889	684	557	558	548	611	594	202	265	612	580	662
Bias Motiv	Jun	546	651	461	715	790	712	889	638	653	762	999	649	654	009	069	989	699	591	538	553	571	561	504	295	538	641	634
All	May	829	689	205	564	757	788	707	738	707	741	673	269	741	089	200	717	721	615	613	685	679	995	512	558	492	648	652
	Apr	809	989	541	671	783	715	299	111	743	608	708	673	701	829	735	675	683	549	E99	539	577	524	483	512	489	260	539
	Mar	615	268	612	400	756	740	651	636	751	735	701	683	685	622	637	632	674	595	009	516	589	476	434	437	496	632	550
	Feb	514	969	455	573	629	298	265	642	679	552	519	488	630	541	535	479	591	491	437	387	544	394	383	364	385	276	502
	Jan	495	634	406	584	989	561	595	999	561	624	544	528	523	542	559	553	561	478	474	440	260	395	324	412	382	544	475
		1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source: Uniform Crime Reporting Program, FBI Archives

# **APPENDIX I: HATE CRIME LAWS**

	Current Federal Hate Crime Protections											
Constitutional Protections	Relevant Text											
U.S. Const. amend. XIII, § 1	"Neither slavery nor involuntary servitude, except as a punishment for crime whereof the party shall have been duly convicted, shall exist within the United States, or any place subject to their jurisdiction."											
U.S. Const. amend. XIV, § 1  U.S. Const. amend. XIV, § 5	Section 1.  "All persons born or naturalized in the United States, and subject to the jurisdiction thereof, are citizens of the United States and of the state wherein they reside. No state shall make or enforce any law which shall abridge the privileges or immunities of citizens of the United States; nor shall any state deprive any person of life, liberty, or property, without due process of law; nor deny to any person within its jurisdiction the equal protection of the laws."											
U.S. Const. amend. XV, § 1	Section 5.  The Congress shall have power to enforce, by appropriate legislation, the provisions of this article.  "The right of citizens of the United States to vote shall not be denied or abridged by the United States or by any state on account of race, color, or previous condition of servitude."											
Federal Statutes	Description											
<u>rederal Statutes</u>	Description											
18 U.S.C. § 241 – Conspiracy against rights	Makes it unlawful for two or more persons to conspire to injure, oppress, threaten, or intimidate any person in the free enjoyment of a right or privilege secured to him or her by the Constitution or laws of the U.S.											
18 U.S.C. § 242 – Deprivation of rights under color of law	Makes it unlawful to willfully deprive any person of the rights, privileges, or immunities secured to him or her by the Constitution or laws of the U.S., or to subject a person to different punishments, pains, or penalties because of that person's alien status, color, or race.											
Violent Interference with Federally Protected Rights, 18 U.S.C. § 245 – Federally protected activities	Makes it unlawful to willfully injure, intimidate, or interfere with any person participating in any one of the following six federally protected activities, on account of his or her race, color, religion, or national origin: 1) enrolling in or attending a public school, 2) participating in or enjoying a service, program, facility or activity administered by any State or local government, 3) applying for or enjoying employment, 4) serving in a State court as a juror, 5) traveling in or using a facility of interstate commerce, or 6) enjoying the goods or services of certain public places of accommodation.											
Damage to Religious Property, Church Arson Prevention Act, 18 U.S.C. § 247  — Damage to religious property; obstruction of persons in the free exercise of religious beliefs	Prohibits the intentional defacement, damage, or destruction of any religious real property because of the religious nature of that property, or because of the race, color, or ethnic characteristics of any individual associated with that religious property. Also criminalizes the intentional obstruction of a person's free exercise of religious beliefs by force or threat of force.											
Criminal Interference with Right to Fair Housing, 42 U.S.C. § 3631 — Violations; penalties	Makes it unlawful to use or threaten to use force to interfere with an individual's housing rights on account of his or her race, color, religion, sex, handicap, familial status, or national origin.											
The Matthew Shepard and James												

The first statute to allow federal criminal prosecution of hate crimes motivated by the victim's perceived or actual sexual orientation or gender identity. Makes it unlawful to willfully cause bodily injury to a person on account of his or her actual or perceived race, color, religion, or national origin, or attempt to do so through use of a dangerous weapon.

Source: U.S. Dept. of Justice

acts

Byrd, Jr. Hate Crime Prevention Act of

2009, <u>18 U.S.C. 249 – Hate crime</u>

# Hate Crime Laws By State: 2020

<u>State</u>	<u>Statute</u>	Race, religion, ethnicity	Gender	Gender Identity	<u>Age</u>	Sexual Orientation	<u>Disability</u>	Political Affiliation	<u>Homelessness</u>	First Responder/ Police	Interference with religious worship
Alabama	Ala. Code § 13A-5-13 Ala. Code § 13A-6-28 Ala. Code § 13A-11-12	YES	NO	NO	NO	Proposed legislation	YES	NO	NO	NO	NO
Alaska	Alaska Stat. § 12.55.155(c)(22) Alaska Stat. § 11.76.110	YES	YES	NO	NO	NO	YES	NO	NO	NO	NO
Arizona	Ariz. Rev. Stat. § 13-701 D.13 and D.15 Ariz. Rev. Stat. § 13-1707 Ariz. Rev. Stat. § 13-1708 Ariz. Rev. Stat. § 13-1604 A.1 Ariz. Rev. Stat. § 41-1750	YES	YES	NO	NO	YES	YES	NO	NO	NO	NO
Arkansas	<u>A.3</u>	NO	NO	NO	NO	NO	NO	NO	NO	NO	YES
California	Cal. Penal Code § 422.55 Cal. Penal Code § 422.6 Cal. Penal Code § 422.75 Cal. Penal Code § 422.75 Cal. Penal Code § 422.75 Cal. Penal Code § 11411 Cal. Penal Code § 11411 Cal. Penal Code § 11416 Cal. Penal Code § 13023 Cal. Penal Code § 13519.6	YES	YES	YES	YES	YES	YES	YES	NO	NO	YES
Colorado	Colo. Rev. Stat. § 18-9-121 Colo. Rev. Stat. § 18-9-113	YES	NO	YES	NO	YES	YES	NO	NO	NO	NO
Connecticut	Conn. Gen. Stat. § 46a-58 Conn. Gen. Stat. § 53a-37a Conn. Gen. Stat. § 53a-40a Conn. Gen. Stat. § 53a-181j Conn. Gen. Stat. § 53a-181k Conn. Gen. Stat. § 53a-181l Conn. Gen. Stat. § 729-7m Conn. Gen. Stat. § 7-294n	YES	YES	YES	NO	YES	YES	NO	NO	NO	NO
Delaware	11 Del. Code Ann. § 1304 11 Del. Code Ann. § 1301 11 Del. Code Ann. § 1331 11 Del. Code Ann. § 805	YES	YES	YES	NO	YES	YES	NO	NO	NO	NO
District of Columbia	D.C. Code § 22-3701 D.C. Code § 22-3703 D.C. Code § 22-3704 D.C. Code § 22-3312.03 D.C. Code § 22-3312.02 D.C. Code § 22-3702	YES	YES	YES	YES	YES	YES	YES	YES	NO	YES
Florida	Fla. Stat. Ann. § 775.085 Fla. Stat. Ann. § 775.0845 Fla. Stat. Ann. § 876.17 Fla. Stat. Ann. § 876.18 Fla. Stat. Ann. § 806.13 Fla. Stat. Ann. § 877.19	YES	NO	NO	YES	YES	YES	NO	YES	NO	YES
Georgia	Ga. Code Ann. § 17-10-17 Ga. Code Ann. § 16-11-37 Ga. Code Ann. § 16-7-26	YES	YES	NO	NO	YES	YES	NO	NO	NO	YES
Hawaii	Haw. Rev. Stat. Ann. § 706-662 Haw. Rev. Stat. Ann. § 846-51 Haw. Rev. Stat. Ann. § 711-1107 Haw. Rev. Stat. Ann. § 846-51, 846-52, 846-53, 846-54	YES	YES	YES	YES	YES	YES	NO	NO	NO	NO
ldaho	Idaho Code Ann. § 18-7901 Idaho Code Ann. § 18-7902 Idaho Code Ann. § 18-7903 Idaho Code Ann. § 67-2915	YES	NO	NO	NO	NO	NO	NO	NO	NO	YES
Illinois	720 III. Comp. Laws Ann. 5/12-7.1 730 III. Comp. Laws Ann. 5/5-5-3.2 720 III. Comp. Laws Ann. 5/12-7.6 720 III. Comp. Laws Ann. 5/21-1.2 20 III. Comp. Laws Ann. Act 4070 20 III. Comp. Laws Ann. 2605/2605-390	YES	YES	YES	NO	YES	YES	NO	NO	NO	NO
Indiana	Ind. Code Ann. § 10-13-3-1 Ind. Code Ann. § 35-43-1-2 Ind. Code Ann. § 10-13-3-38	YES	NO	NO	NO	YES	YES	NO ("Creed")	NO	NO	YES

<u>State</u>	<u>Statute</u>	Race, religion, ethnicity	<u>Gender</u>	Gender Identity	<u>Age</u>	Sexual Orientation	Disability	Political Affiliation	Homelessness	First Responder/ Police	Interference with religious worship
lowa	lowa Code § 729A.1 lowa Code §§ 729A.2 lowa Code § 729.5 lowa Code § 716.6A lowa Code § 692.15 lowa Code § 80B.11 lowa Code § 729A.4	YES	YES	NO	YES	YES	YES	YES	NO	NO	NO
Kansas	Kan. Stat. Ann. § 21-6815	YES	NO	NO	YES	YES	NO	NO	NO	NO	NO
Kentucky	Ky. Rev. Stat. Ann. § 532.031 Ky. Rev. Stat. Ann. § 525.110 Ky. Rev. Stat. Ann. § 525.113 Ky. Rev. Stat. Ann. § 17.1523	YES	NO	NO	NO	YES	NO	NO	NO	YES	NO
Louisiana	La. Rev. Stat. Ann. § 14:107.2 La. Rev. Stat. Ann. § 14:225 La. Rev. Stat. Ann. § 15:1204.4 La. Rev. Stat. Ann. § 40:2403 H.(1)	YES	YES	NO	YES	YES	YES	YES	NO	YES	NO
Maine	17 Me. Rev. Stat. § 2931, 2932 5 Me. Rev. Stat. § 4684-A 17-A Me. Rev. Stat. § 1151 17-A Me. Rev. Stat. § 507 25 Me. Rev. Stat. § 1544 25 Me. Rev. Stat. § 2803-B	YES	YES	NO	YES	YES	YES	NO	YES	NO	NO
Maryland	Md. Code Ann. Crim. Law § 10-301 Md. Code Ann. Crim. Law § 10-302 Md. Code Ann. Crim. Law § 10-303 Md. Code Ann. Crim. Law § 10-304 Md. Code Ann. Crim. Law § 10-305 Md. Code Ann. Crim. Law § 10-307 Md. Code Ann. Pub. Safety § 2-307	YES	YES	YES	NO	YES	YES	NO	YES	NO	YES
Massachusetts	Mass. Gen. Laws ch. 265 § 37 Mass. Gen. Laws ch. 265 § 39 Mass. Gen. Laws ch. 266 § 127A Mass. Gen. Laws ch. 22C § 33, 34, 35 Mass. Gen. Laws ch. 6 § 1168	YES	NO	YES	NO	YES	YES	NO	NO	NO	YES
Michigan	Mich. Comp. Laws. Serv.§ 750.147b Mich. Comp. Laws. Serv.§ 28.257a	YES	YES	NO	NO	NO	NO	NO	NO	NO	YES
Minnesota	Minn. Stat. § 609.2231 Minn. Stat. § 609.749 Minn. Stat. § 609.595 Minn. Stat. § 626.5531 Minn. Stat. § 626.8451	YES	YES	YES	YES	YES	YES	NO	NO	NO	YES
Mississippi	Miss. Code Ann. § 99-19- 301 through 99-19-307 Miss. Code Ann. § 97-17-39	YES	YES	NO	NO	NO	NO	NO	NO	YES	YES
Missouri	Mo. Rev. Stat. § 557.035 Mo. Rev. Stat. § 574.085	YES	YES	YES	NO	YES	YES	NO	NO	NO	YES
Montana	Mont. Code Ann. § 45-5- 221 Mont. Code Ann. § 45-5- 222	YES	NO	NO	NO	NO	NO	NO	NO	NO	NO
Nebraska	Neb. Rev. Stat. Ann. § 28- 110 Neb. Rev. Stat. Ann. § 28- 111 Neb. Rev. Stat. Ann. § 28- 114	YES	YES	NO	YES	YES	YES	NO	NO	NO	NO
Nevada	Nev. Rev. Stat. Ann. § 193.1675 Nev. Rev. Stat. Ann. § 207.185 Nev. Rev. Stat. Ann. § 206.125	YES	YES	YES	NO	YES	YES	NO	NO	NO	YES
New Hampshire	N.H. Rev. Stat. Ann. § 651:6(f)	YES	YES	NO	YES	YES	YES	NO	NO	NO	NO

<u>State</u>	<u>Statute</u>	Race, religion, ethnicity	<u>Gender</u>	Gender Identity	<u>Age</u>	Sexual Orientation	<u>Disability</u>	Political Affiliation	<u>Homelessness</u>	First Responder/ Police	Interference with religious worship
New Jersey	N.J. Rev. Stat. § 2C:16-1 [declared unconstitutional by State v. Pomianek, 221 N.J. 66 (2015)] N.J. Rev. Stat. § 2C:33-9 N.J. Rev. Stat. § 2C:33-11 N.J. Rev. Stat. § 52:9DD-9	YES	YES	YES	NO	YES	YES	NO	NO	NO	NO
New Mexico	N.M. Stat. Ann. § 31-18B-3 N.M. Stat. Ann. § 30-15-4 N.M. Stat. Ann. § 31-18B-4 N.M. Stat. Ann. § 31-18B-5	YES	YES	YES	YES	YES	YES	NO	NO	NO	YES
New York	N.Y. Penal Law § 485.05 N.Y. Penal Law § 485.10 N.Y. Penal Law § 240.31 N.Y. Penal Law § 240.70 N.Y. Penal Law § 240.71 N.Y. Exec. Law § 837(f)4-c	YES	YES	NO	YES	YES	YES	NO	NO	NO	YES
North Carolina	N.C. Gen. Stat. § 14-3 N.C. Gen. Stat. § 14-12.14 N.C. Gen. Stat. § 14-401.14 N.C. Gen. Stat. § 14-49(b1) N.C. Gen. Stat. § 14-62.2 N.C. Gen. Stat. § 14-144	YES	YES	NO	NO	NO	NO	NO	NO	NO	YES
North Dakota	N.D. Cent. Code § 12.1-14- 04 N.D. Cent. Code § 12.1-21- 01 N.D. Cent. Code § 12.1-21- 02 N.D. Cent. Code § 12.1-21- 08	YES	YES	NO	NO	NO	NO	NO	NO	NO	NO
Ohio	Ohio Rev. Stat. Ann. § 2927.12 Ohio Rev. Stat. Ann. § 2927	YES	NO	NO	NO	NO	NO	NO	NO	NO	NO
Oklahoma	Oklahoma Stat. tit. 21 § 850 Oklahoma Stat. tit. 21 § 1174 Oklahoma Stat. tit. 21 § 1765	YES	NO	NO	NO	NO	YES	NO	NO	NO	YES
Oregon	Or. Rev. Stat. § 166.155 Or. Rev. Stat. § 166.165 Or. Rev. Stat. § 166.075 Or. Rev. Stat. § 181A.225 Or. Rev. Stat. § 181A.470	YES	YES	YES	NO	YES	YES	NO	NO	NO	NO
Pennsylvania	18 Pa. Cons. Stat. § 2710 18 Pa. Cons. Stat. § 3307 18 Pa. Cons. Stat. § 5509 71 Pa. Cons. Stat. § 250(i)	YES	NO	NO	NO	NO	NO	NO	NO	NO	NO
Rhode Island	R.I. Gen. Laws § 12-19-38 R.I. Gen. Laws § 11-44-31 R.I. Gen. Laws § 42-28-46 R.I. Gen. Laws § 42-28.2-8.1	YES	YES	NO	NO	YES	YES	NO	YES	NO	YES
South Carolina	S.C. Code Ann. § 16-5-10 S.C. Code Ann. § 16-7-120 S.C. Code Ann. § 16-11-535 S.C. Code Ann. § 16-11-110	NO	NO	NO	NO	NO	NO	YES	NO	NO	YES
South Dakota	S.D. Codified Laws § 22- 19B-1 S.D. Codified Laws § 22- 19B-2	YES	NO	NO	NO	NO	NO	NO	NO	NO	YES
Tennessee	Tenn. Code Ann. § 40-35- 114(17) Tenn. Code Ann. § 39-17- 309 Tenn. Code Ann. § 39-17- 311 Tenn. Code Ann. § 39-14- 301	YES	YES	NO	YES	YES	YES	NO	NO	NO	YES
Texas	Tex. Code Crim. Proc. Ann. art. 42.014 Tex. Penal Code Ann. § 12.47 Tex. Penal Code Ann. § 28.04 Tex. Penal Code Ann. § 28.08 Tex. Gov. Code Ann. § 411.046	YES	YES	NO	YES	YES	YES	NO	NO	YES	NO

<u>State</u>	<u>Statute</u>	Race, religion, ethnicity	Gender	Gender Identity	<u>Age</u>	Sexual Orientation	<u>Disability</u>	Political Affiliation	<u>Homelessness</u>	First Responder/ Police	Interference with religious worship
Utah	Utah Code Ann. § 76-3- 203.3 Utah Code Ann. § 76-3- 203.4 Utah Code Ann. § 76-6-103 Utah Code Ann. § 76-6-101 Utah Code Ann. § 76-3- 203.14	YES	YES	YES	YES	YES	YES	YES	YES	YES	NO
Vermont	13 Vt. Stat. Ann. § 1455 13 Vt. Stat. Ann. § 1456	YES	YES	YES	YES	YES	YES	NO	NO	NO	NO
Virginia	Va. Code Ann. § 18.2-57 Va. Code Ann. § 18.2-423 Va. Code Ann. § 18.2- 423.01 Va. Code Ann. § 18.2-423.1 Va. Code Ann. § 18.2-423.2 Va. Code Ann. § 18.2.127 Va. Code Ann. § 18.2.138 Va. Code Ann. § 52-8.5	YES	NO	NO	NO	NO	NO	NO	NO	NO	YES
Washington	Wash. Rev. Code Ann. § 9A.36.078 *** CHANGE IN 2019 *** (SEE 1732-S.SL) *** Wash. Rev. Code Ann. § 9A.36.080 Wash. Rev. Code Ann. § 9.61.160 Wash. Rev. Code Ann. § 36.28A.030 Wash. Rev. Code Ann. § 43.101.290	YES	YES	YES	NO	YES	YES	NO	YES	NO	NO
West Virginia	W. Va. Code Ann. § 61-6-21	YES	YES	NO	NO	NO	NO	YES	NO	NO	YES
Wisconsin	Wis. Stat. § 939.645 Wis. Stat. § 943.012	YES	NO	NO	NO	YES	YES	NO	NO	NO	NO
Wyoming	Wyo. Stat. Ann. § 6-9-102	NO	NO	NO	NO	NO	NO	NO	NO	NO	NO

# Key Federal Hate Crime Cases

Barclay v. Florida, (1983), the United States Supreme Court upheld the death sentence of a black defendant given by a judge who invoked the defendant's racial motivation in committing random murder to foment a race war.

Dawson v. Delaware, (1992), the Supreme Court overturned a death sentence that was imposed for a murder by a prison escapee, because it was made in part on the basis of his membership in a white supremacist group. Because no connection existed between the defendant Dawson's racist beliefs and associations, and his opportunistic killing while on the run, the Court held that mere abstract racist ideology was an impermissible basis to impose criminal liability.

*R.A.V. v. St. Paul*, (1992), the Supreme Court unanimously invalidated a 1989 municipal "hate speech" ordinance used to prosecute a teenage skinhead for burning a cross in the yard of an African American family, although it split as to why. The invalidated law selectively punished the terroristic use of hate symbols, but only when the symbols expressed certain hatreds, but not others. The Court held it unconstitutional to punish the terroristic use of a symbol on the basis of which underlying prejudiced viewpoint it punishes.

Wisconsin v. Mitchell, (1993), the Supreme Court upheld the constitutionality of broadly applicable penalty enhancement laws for hate crime. Penalty enhancement laws increase the punishment for an underlying crime when an additional prohibited element is present, such as the use of a weapon or recidivism. Specifically, the enhancement law at issue in Mitchell punished an offender's discriminatory selection of a victim or property based on the status characteristics of another person, including race, religion, color, national origin, and ancestry. The Supreme Court cited three basic rationales for affirming the law. First, while the government may not punish abstract beliefs, it has wide latitude to sanction motive. Second, the Court also ruled that penalty enhancement laws, unlike the statute at issue in R.A.V., were aimed at discriminatory conduct, and did not prevent or punish merely hateful expression. Third, the Court noted the severity of hate crimes' harms, stating that they are "thought to be more likely to provoke retaliatory crimes, inflict distinct emotional harm on their victims and incite community unrest" (Wisconsin v. Mitchell, p. 487-88, 1993).

Apprendi v. New Jersey, (2000), finding hate crime laws are specific intent statutes requiring proof of discriminatory motive in victim selection, the Supreme Court held prosecutors must establish the presence of a bias motive enhancement or any other enhancement beyond a reasonable doubt to obtain a conviction when its inclusion substantially impacts the defendant's sentence.

*Virginia v. Black,* (2003), the Supreme Court held that laws that criminalize burning a cross on someone's property to terrorize residents are constitutional, as long as the government does not differentiate which bigoted viewpoint the threat promotes, or automatically punish those consensually burned on private property.

*U.S. v. Miller,* (2014), in a split decision, the U.S. Court of Appeals for the Sixth Circuit threw out convictions under the Shepard-Byrd Act because the victim's religion was not established as a "but-for cause" of the attack—meaning that the victim's status as a member of a protected group was not *the* offender's only motivating factor in committing the crime— as opposed to just being *a* motivating factor. The *Miller* decision made prosecuting cases under federal hate crime law more difficult, as the victim's membership in a protected class must be the only motivating factor; if there are any other motivating factors, it is not a hate crime.

*U.S. v. Hill,* (2019), in a split decision, the U.S. Court of Appeals for the Fourth Circuit ruled the Shepard-Byrd Act properly covered a homophobic violent attack in the workplace because the law "easily falls under Congress's broad [constitutional] authority to regulate interstate commerce."

# Recent Federal Laws

The Hate Crime Statistics Act (HCSA), 28 U.S.C. § 534, was signed into law by President Bush in April 1990. The HCSA initially required the Attorney General to collect data voluntarily submitted by the states on crimes motivated by race, religion, sexual orientation, and ethnicity, but was subsequently amended in the 1990s to include disability. Gender and gender identity were added in 2013, and other changes were made in 2017 that added various religious and ethnic subcategories.

The Hate Crime Sentencing Enhancement Act was enacted in 1994. The statute, a penalty enhancement law, increases the sentence for underlying federal offenses by about one third when the fact finder establishes beyond a reasonable doubt that the target is intentionally selected because of the race, color, religion, national origin, ethnicity, gender, disability, or sexual orientation of another. The law's practical limitation is that it is only applicable to a relatively small number of substantive underlying federal offenses (28 U.S.C. 994).

The Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act of 2009, became effective in 2010 after being signed by President Obama in October 2009. This new federal law, codified at 18 U.S.C. §249, improved the existing criminal civil rights statute by extending federal group protection to gender, gender identity, disability, and sexual orientation. Federal law previously covered only race, color, religion, and national origin. However, these new categories, like some earlier ones, are only protected in the new law when the bigoted crimes also affect interstate commerce because of federal jurisdictional requirements found in the Constitution's Commerce Clause. The Shepard Byrd Act punishes violence and attempts involving bodily injury through firearms, fire, explosives, and other dangerous devices. Second, the legislation also expands the mandate of the Hate Crimes Statistics Act to cover gender and gender identity.

The Protecting Religiously Affiliated Institutions Act of 2018, enacted in September 2018, expands existing law protecting houses of worship to include "real property owned or leased by a nonprofit, [or] religiously affiliated organization."

# Recent Federal Proposals to Combat Hate

In July 2019, a group of bipartisan U.S. Senators announced their plan to introduce the "Never Again Education Act." If enacted, the Act would create a grant program at the U.S. Department of Education to enable teachers across the nation to access resources and training to teach their students about the Holocaust.

In July 2019, U.S. Senators Richard Blumenthal (D-CT) and Dick Durbin (D-IL) introduced the Khalid Jabara and Heather Heyer National Opposition to Hate, Assaults, and Threats to Equality (NO HATE) Act of 2019, and Representatives Don Beyer (D-VA) and Pete Olson (R-TX) introduced its companion bill in the House of Representatives under the name NO HATE Act. The bill is named after two hate crime victims whose murders were prosecuted as hate crimes but not reported in hate crime statistics. If passed, the bill would incentivize state and local jurisdiction to improve their hate crime reporting and data collection systems.

There have also been proposals among advocacy groups to close the so-called but-for loophole referenced above in *U.S. v. Miller*, which would change the motivation standard that prosecutors would have to prove under current federal hate crime law, from having to prove a victim's membership in a protected category as the sole cause of the offender's crime, to a significant motivating factor.

# Recent State Reforms on Hate Crime – Legislative and Non-Legislative

#### **UTAH**

In April 2019 Utah governor Gary Herbert signed a new hate crime bill, SB 103, into law that expanded both the groups and criminal circumstances covered after a brutal anti-Latino assault was found not to be covered by a weaker previous law, SB 102, which prosecutors deemed ineffectual and did not address felony attacks.

#### **NEW YORK**

Starting with the introduction of a similar bill in 2014, New York's legislature has approved the passage of a bill that bans the use of the "panic" defense by suspects charged with crimes against gay and transsexual individuals. In support of the bill, Governor Andrew Cuomo tweeted that he would sign it into law once it reached his desk. However, some criminal defense organizations in the state have been outspoken against it, asserting that its passage will limit due process for suspects.

#### INDIANA

In Indiana, Senate Bill 198 was signed into law on April 3, 2019. The new law enhances penalties for crimes based on a person's actual or perceived characteristic, trait, belief, practice, association or other characteristics. The statute covers color, creed, disability, national origin, race, religion and sexual orientation, but excludes gender, gender identity, age or sex.

#### **OREGON**

Oregon's legislature passed Senate Bill 577, which expands the circumstances where the state's earlier 1981 intimidation statute, which focused on perpetrator group conduct, was deficient, by strengthening penalties and clarifying coverage. The legislation also expanded data collection to include non-criminal incidents.

#### **GEORGIA**

Georgia enacted a new hate crime law on June 26, 2020 that protects on the basis of race, sex, sexual orientation, color, religion, national origin, mental disability, or physical disability. In 2004, the state Supreme Court overturned the state's hate crime law.

# **SOUTH CAROLINA**

H. 3063, which just passed in the Criminal Law Subcommittee of the South Carolina House of Representatives, would amend preexisting law with an enhancement for crimes motivated by discrimination based on race, religion, color, sex, age national origin, sexual orientation or homelessness. So far, 28 state representatives have sponsored the bill. The bill has not yet passed.

#### **NORTH CAROLINA**

This year, a group of Democratic lawmakers tried to strengthen North Carolina's hate crime law. In March, State Senators Jay Chaudhuri of Wake County, Valerie Foushee of Orange County, and Mujtaba Mohammed of Mecklenburg County introduced the Hate Crimes Prevention Act to broaden the existing law to include sexual orientation, gender identity, and disability, and to create a hate crime category of "felonious assault" applicable to crimes of bias involving death, kidnapping, rape, or forcible sexual offenses. It would also require the creation of a hate crime database at the State Bureau of Investigation and mandate hate crime-related training for law enforcement and prosecutors.

#### **NEVADA**

Joining the ranks of other states, Nevada has succeeded in banning the use of "panic" defenses for suspects charged with crimes against gay and transsexual members of the community. The passage of the bill received a landslide victory in both the State Senate and House before the governor signed it into law.

#### **MINNESOTA**

Keith Ellison, the Attorney General for the state of Minnesota, has begun the process of creating a work group that will empower local law enforcement to more accurately document crimes of hate and bias. Additionally, a grant program that funds security initiatives for places of worship was extended by Minnesota state leadership.

#### **NORTH DAKOTA**

Recently, the North Dakota Advisory Committee held a public meeting focused on listening to concerns expressed by professionals and activists from within the state. However, some participants left the meeting early under the impression that the committee has not done enough to address issues of hate experienced by citizens of North Dakota.

#### **MICHIGAN**

The Michigan State Police has added a hate crimes category for attacks against people based on their gender identity, which brings the state in line with FBI tracking categories. The federal agency started tracking gender identity and sexual orientation hate crimes following the adoption of the Matthew Shepard and James Byrd, Jr., Hate Crimes Prevention Act of 2009.

#### **CALIFORNIA**

Assembly member Richard Bloom of Los Angeles is introducing a bill in January 2021 to create a permanent State of Hate Commission and other states are expected to follow his lead.

AB 1052 would require peace officers to undergo comprehensive training on hate crimes. It also requires all in-service peace officers to take a refresher course on hate crimes every three years that will be developed by the Commission on Peace Officer Standards and Training.

AB 300 would improve accuracy in reporting of hate crimes and incidents by requiring specific reports from law enforcement agencies in California to include a checkbox indicating whether the case is a hate crime or incident. It would also require law enforcement agencies to complete a supplemental report that specifies the type of bias motivation and other relevant information for each hate crime or incident.

In June 2019, AB 1985 was signed into law. The bill clarifies that a disability is protected under the law regardless of whether it is temporary, permanent, congenital, or acquired by heredity, accident, injury, advanced age, or illness. The bill also requires any local law enforcement agency that updates an existing hate crime policy or adopts a new hate crime policy to include, among other things, the Police Officer Standards and Training (POST) framework and information regarding bias motivation.